## SUPREME COURT OF THE UNITED STATES

## No. 91-2012

JACKIE HOLDER, ETC., ET AL., PETITIONERS *v.* E. K. HALL, SR., ET AL. ON WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE ELEVENTH CIRCUIT [June 30, 1994]

JUSTICE GINSBURG, dissenting.

I join the dissenting opinion by JUSTICE BLACKMUN and the separate opinion of JUSTICE STEVENS, and add a further observation about the responsibility Congress has given to the judiciary.

Section 2 of the Voting Rights Act calls for an inquiry into "[t]he extent to which members of a protected class have been elected to office," but simultaneously disclaims any "right to have members of a protected class elected in numbers equal to their proportion in the population." 42 U. S. C. §1973(b). "There is an inherent tension between what Congress wished to do and what it wished to avoid"-between Congress' "inten[t] to allow vote dilution claims to be brought under §2" and its intent to avoid "creat[ing] a right to proportional representation for minority Thornburgh v. Gingles, 478 U.S. 30, 84 voters." ((1986) (O'CONNOR, J., joined by Burger, C.J., Powell, and REHNQUIST, J., concurring in judgment). Tension of this kind is hardly unique to the Voting Rights Act, for when Congress acts on issues on which its constituents are divided, sometimes bitterly, the give-and-take of legislative compromise can yield statutory language that fails to reconcile conflicting goals and purposes.

Title VII of the Civil Rights Act of 1964, for example, is similarly janus-faced, prohibiting discrimination against historically disadvantaged groups, see 42 U. S. C. §§2000e-2(a), (d), without "diminish[ing] traditional management prerogatives," United Steelworkers of America v. Weber, 443 U. S. 193, 207 (1979), in regard to employment decisions. See 42 U. S. C. §2000e-2(j) (no requirement that employer "grant preferential treatment to any individual or to any group because of ... race, color, religion, sex, or national origin"); see also Johnson v. Transportation Agency, Santa Clara County, 480 U. S. 616, 649 (1987) (O'CONNOR, J., concurring in judgment) (noting two "conflicting concerns" built into Title VII: "Congress' intent to root out invidious discrimination against any person on the basis of race or gender, and its goal of eliminating the lasting effects of discrimination against minorities") (emphasis in original) (citation omitted).

## 91-2012—CONCUR

## HOLDER v. HALL

When courts are confronted with congressionallycrafted compromises of this kind, it is "not an easy task" to remain "faithful to the balance Congress Thornburgh v. Gingles, 478 U.S., at 84 struck." (O'CONNOR, J., joined by Burger, C.J., Powell, and REHNQUIST, J., concurring in judgment). The statute's broad remedial purposes, as well as the constraints on the courts' remedial powers, need to be carefully considered in light of the particular circumstances of each case to arrive at an appropriate resolution of the competing congressional concerns. However difficult this task may prove to be, it is one that courts must undertake because it is their mission to effectuate Congress' multiple purposes as best they can. See Chisom v. Roemer, 499 U. S. \_\_\_, \_\_\_ (1991) ("Even if serious problems lie ahead in applying [`totality of the circumstances' inquiry under §2(b) of the Voting Rights Act], that task, difficult as it may prove to be, cannot justify a judicially created limitation on the coverage of the broadly worded statute[.]").